

Enfield

Local Development Scheme 2019 - 2022



Local Plan Cabinet sub Committee version for approval

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1. Introduction

- 1.1 The Council has a statutory requirement to prepare an up-to-date Local Development Scheme (LDS) for documents which are to be Development Plan Documents (DPDs) and Supplementary Planning Documents (SPDs) and provide a timetable for the preparation and revision of the DPDs.
- 1.2 The purpose of the LDS is to outline the suite of forthcoming Enfield's Local Plan documents and the programme for preparing or reviewing them. This is to inform the public about planning policy documents being prepared by the Council, and the associated timeframes. The LDS will also identify when key stages of preparation, consultation and adoption of documents will occur as they are developed. The LDS has been prepared in accordance with Section 15 of the Planning and Compulsory Purchase Act 2004 (the Act).
- 1.3 The procedure for preparation and review of new local plan document is set out in the Town and Country Planning (Local Planning) (England) Regulations 2012.
- 1.4 The National Planning Policy Framework (NPPF) (2018) sets out the national policy context for preparation of local plans. Local Plans must be consistent with national policy and should enable the delivery of sustainable development in accordance with policies in the Framework.
- 1.5 The Mayor of London has launched a full review of the London Plan. A Draft new London Plan was published for consultation in December 2017. The Mayor submitted the Draft new London Plan for examination along with representations received in July 2018. In August 2018, he published a revised version the draft Plan showing minor suggested changes, which is currently in Examination in Public (EiP). Anticipated adoption of the new London Plan is expected to be in winter 2019/20.
- 1.6 The Mayor of London is also bringing forward a new Mayoral Community Infrastructure Levy (MCIL2). Consultation on the preliminary draft charging schedule took place between June and August 2017 and consultation on the draft charging schedule between December 2017 and February 2018. The Examination took place in September 2018. The Mayor intends to commence levying MCIL2 charges from April 2019. MCIL2 charges will supersede the current MCIL1 levies and the associated planning obligations/section 106 charge scheme applicable in London.

2. Background

Enfield's current Local Plan

- 2.1 On 10th November 2010, the Council adopted its first Local Plan document, The Enfield Plan - Core Strategy. Adoption of the Core Strategy is a significant planning policy milestone that has enabled other plans to be taken through the statutory stages leading to adoption.
- 2.2 The current Local Plan for Enfield comprises the Core Strategy, Development Management Document (DMD), various area-based plans known as Area Action Plans (AAPs) and other supporting policy documents which sets the planning framework for the borough.
- 2.3 The Council produced its Local Development Framework (LDF, now known as the Local Plan) by adopting the following key DPDs:
 - Core Strategy (2010);
 - Development Management Document (2014);
 - North Circular Road Area Action Plan (2014); and
 - North East Enfield Area Action Plan (2016).
- 2.4 The DPDs are supported by the Policies Map (2014), the Statement of Community Involvement (2015) and the Annual Monitoring Report (produced annually from 2009 to present).
- 2.5 The Council also prepared the following SPDs:
 - Ponders End Central area planning brief (2009);
 - Trent Park campus planning statement (2012);
 - Edmonton EcoPark planning brief (2013);
 - Decentralised Energy Network Technical Specification SPD (2015);
 - The Draft Ritz Parade development brief (2016); and
 - S106 SPD (2016).

3. Enfield's new Local Plan

New Local Plan 2036

- 3.1 The Council will deliver a new Enfield Local Plan covering the plan period up to 2036, which will replace the existing Core Strategy. This LDS will set out the timeframes and programme of delivery to get to an adoption stage (i.e. Regulation 26) in 2021.
- 3.2 The Council is under a statutory duty to provide a framework of planning policies which can be used to plan positively for development and guide the determination of planning applications. This framework is called the Local Plan, formerly known as the Local Development Framework (LDF) and is supported by Supplementary Planning Documents (SPDs) and other supporting documents. The Local Plan must comply with both the NPPF and be in general conformity to the Mayor's London Plan.
- 3.3 The new Local Plan will be adopted providing a framework of planning policies and supporting documents collectively to plan positively for development and guide planning decisions. To develop these new policies a large amount of background work and supporting information/evidence will be needed.

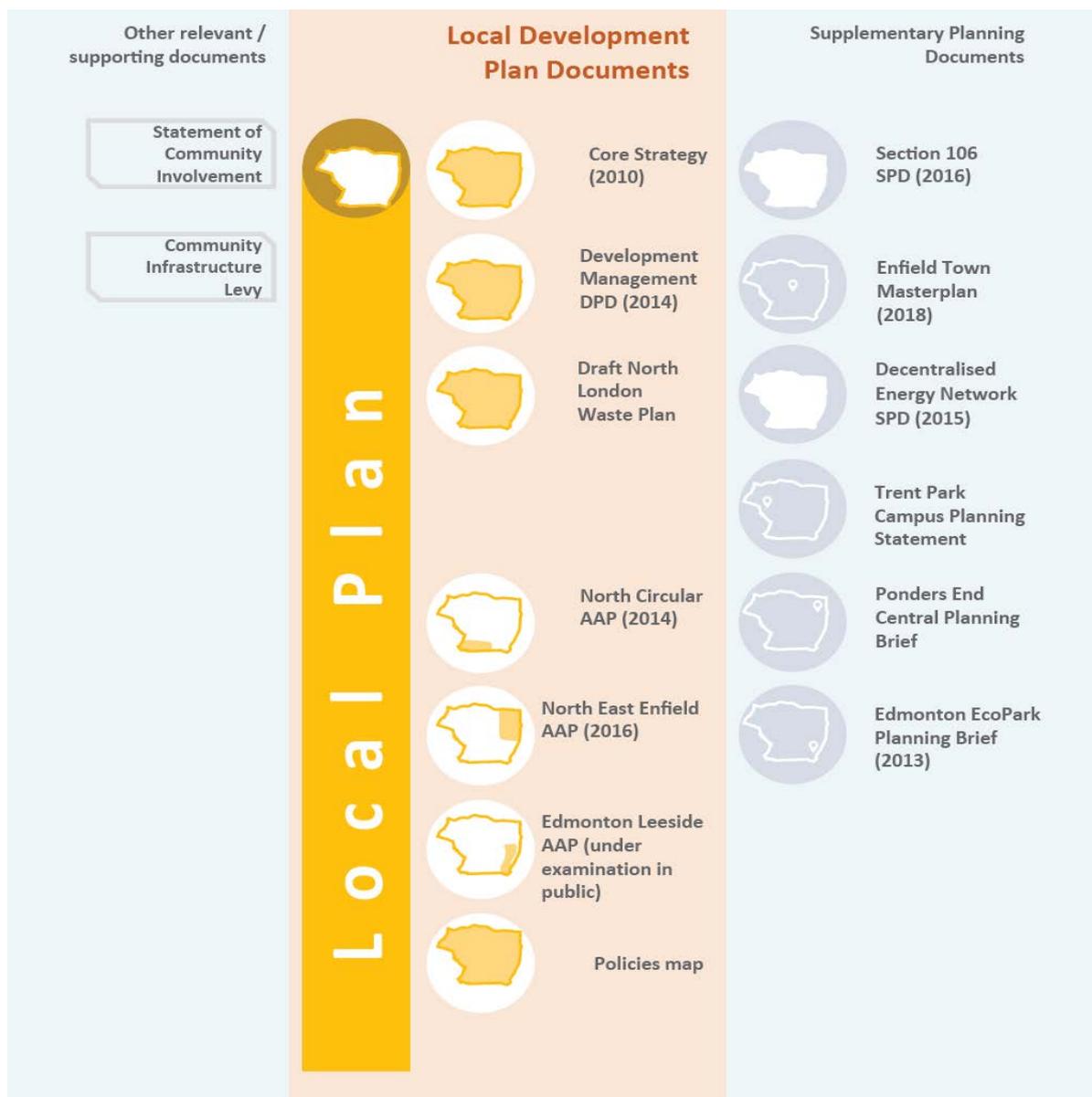


Figure 1: Enfield's Local Plan relationship of component documents

Development Plan Documents (DPDs)

3.4 DPD production involves the following stages:

- **Stage 1 – Pre-production (Regulation 18):** The Council will collect evidence, information, and survey material and begin scoping Sustainability Appraisal (SA), Appropriate Assessment (AA) and initial Equalities Impact Assessment (EQIA).
- **Stage 2 – Public Participation (Regulation 18):** Once a draft document has been prepared, the Council will consult on the DPD and accompanying SA with the public and key stakeholders. *(The Council may undertake more than one round of public participation).*
- **Stage 3 – Publication of Pre-submission (Regulation 19):** Following (Reg 18) consultation the Council will prepare the next iteration of the DPD for Publication (Regs 19 & 20).

- **Stage 4 – Submission (Regulation 22):** After the publication period the Council will consider whether any further changes are needed to the document, before it moves to submit the DPD for independent examination.
- **Stage 5 - Examination Process (Regulation 24):** The examination process begins upon submission of the DPD and includes intermediate stages that include; pre-hearing, examination in public hearings and the receipt of the Inspector's final report.
- **Stage 6 - Inspector's Report & Adoption (Regulation 25 & 26):** Upon receiving a sound determination by the Inspector the Council will be in a position to adopt the DPD into its Local Plan portfolio.

Table 1: DPD approval process

Stages of DPD approval process		Decision of:
1.	Approval of all pre-production stages prior to public participation (Reg 18)	Head of Planning and Executive Director of Place
2.	Approval of Public Participation Draft DPD for public consultation (Reg 18).	Local Plan Cabinet Sub Committee
3.	Approval of Pre-submission Publication (Reg 19)	Cabinet/Full Council
4.	Approval of Submission (Reg 22)	Cabinet/Full Council
5.	Examination Process - Further Proposed Changes	Director of Place /Cabinet Member for Property & Assets
6.	Adoption (Reg 26)	Cabinet/Full Council

Programme of works (2019-2022)

Enfield's new Local Plan 2036

- 3.5 The adopted Core Strategy now firmly establishes the existing vision for the borough and the core policies that delivered this vision. However, now preparation of the new Local Plan is underway to deal with the challenges and opportunities over the next 10 to 15 years. Therefore, Enfield will require an up-to-date Local Plan setting out the policies and proposals that will guide development, which will address priorities such as housing, affordable housing, employment, public health, town centres, safety and design quality. The document has undergone public consultation stage (Regulation 18) between 5th December 2018 to 28th February 2019 with estimated adoption (Regulation 26) in late 2021.

Edmonton Leaside Area Action Plan (ELAAP)

- 3.6 Preparation of Area Action Plan for Edmonton Leaside Area is continuing to progress and will be supported by additional master planning SPD. The ELAAP is a planning framework to support the delivery of 5,000 new homes. Additionally, the area will accommodate new infrastructure and other facilities required to underpin housing growth. It is currently at Regulations 22-24 stage and likely adoption by January 2020.

North London Waste Plan

- 3.7 The north London boroughs of Barnet, Camden, Enfield, Hackney, Haringey, Islington and Waltham Forest are working together to produce the North London Waste Plan (NLWP). It will set out the planning framework for waste management in the seven boroughs up to 2035. Once this is adopted, it will form part of the statutory Development Plan for all seven boroughs. After various iterations of the draft NLWP and negotiations to accommodate the needs of all seven boroughs, the NLWP was approved by Enfield’s Cabinet and Full Council in October and November 2018, respectively for consultation on Regulation 19 stage publication with adoption expected in June 2020.

Supplementary Planning Documents (SPDs)

- 3.8 SPD production is like that for DPDs, except there is no requirement for an independent examination:
- **Stage 1** – Pre-production
 - **Stage 2** – Public Participation/consultation (Regulation 12)
 - **Stage 3** – Adoption (Regulation 14); the Council will approve the SPD as part of the Local Plan.

Table 2: SPD approval process

Stages of SPD approval process		Decision of:
1.	Approval of all pre-production stages prior to the submission of consultation draft SPD for Local Plan Cabinet Sub-Committee approval.	Head of Planning and Executive Director of Place
2.	Approval of draft SPD for public consultation. (Reg 14)	Local Plan Cabinet Sub Committee
3.	Approval of final SPD (Reg 14)	Local Plan Cabinet Sub Committee

Enfield’s new Heritage Strategy (SPD)

- 3.9 The existing Heritage Strategy, **A Living Landscape**, was published in 2008. The new **Heritage Strategy: Making Enfield** sets out the Council’s aspirations for the next five years. The new document is consistent with current national and Council policies, can be used to support bids for inward investment and to direct resources. Its estimated adoption will be April/May 2019.
- 3.10 It will be adopted as supplementary to the Core Strategy and then the new Local Plan, once its adopted. As for the previous document, the new Heritage Strategy is concerned with heritage planning, museums and local studies and archives. It embraces the Council’s growth agenda, recognises the importance of heritage to a sense of place and identity and highlights how heritage can be a positive factor in securing high quality placemaking.
- 3.11 Key features include a positive approach to heritage informing growth, a commitment to design quality, a commitment to making a decision on the future of Broomfield House, improving museum and local studies accessibility through continuing digitisation of the collections, increasing museum audiences and collections to reflect the borough’s present day communities, focus on heritage practices and the importance of memory-making,

opportunities for inward investment and partnerships, and targets by which success can be measured.

Design Guide SPD

- 3.12 The Council is looking to prepare design guidance on the alteration and extension of residential properties. Following consultation, the guidance will subsequently be adopted as a Supplementary Planning Document to the Local Plan.
- 3.13 The purpose of the guidance is to facilitate an improvement in the quality and acceptability of development proposals for alterations and extensions to residential properties submitted in planning applications. It will also help promote an improvement to the quality of development undertaken as permitted development.

Supporting documents

Community Infrastructure Levy (CIL) review

- 3.14 The Council's CIL Charging Schedule came into effect on 1 April 2016. The current CIL levy is based on development viability evidence produced in 2013. Due to area-based regeneration and increasing house prices in the borough over the past six years the Council intends to review its CIL Charging Schedule and Regulation 123 list in parallel to carefully align with the new Local Plan. As with the new Local Plan there is a requirement for consultation and independent examination of the CIL.

Table 3: CIL approval process

Stages of CIL review		Decision of:
1.	Preliminary Draft Charging schedule (PDCS) consultation	Local Plan Cabinet Sub Committee
2.	PDCS Consultation is optional following MCLHG consultation on technical guidance Reforming Developer Contributions	
3.	Draft Charging Schedule (DCS) consultation	Local Plan Cabinet Sub Committee
4.	Consideration of responses	
5.	Submission for independent examination	Local Plan Cabinet Sub Committee
6.	Examination In Public (EiP)	
7.	Receipt of Inspector's report	
8.	Recommend adoption of revised CIL Charging Schedule	Local Plan Cabinet Sub Committee
9.	Adoption & Implementation	Full Council

Infrastructure Delivery Plan (IDP)

- 3.15 The Infrastructure Delivery Plan (IDP) seeks to establish the infrastructure required to support both the planned increase in new homes and jobs, and the projected population growth, within the borough up to 2036. This new IDP will be developed in line with the new Local Plan and Community Infrastructure Levy review programme. It will review existing provision for all infrastructure including social (such as health and education facilities), physical infrastructure, (such as transport and utilities) and green infrastructure, (such as parks and open spaces).

Other documents

Local Development Scheme (LDS) 2019-2022

- 3.16 The previous LDS was produced for the Plan period of 2013-2016, this revised version will cover the new Local Plan programme of works from 2019-2022. A revised version may be produced to cover the evidence-based studies and other supporting documents that may be produced during this period.

Annual Monitoring Reports (AMR) and Housing Trajectory updates

- 3.17 The Council will produce a new Annual Monitoring Report (AMR) in 2019 which will capture previous reporting years from 2016/17 and 2017/18 financial years. The report that is being updated since the 2015-16 AMR provides information on housing, affordable housing and other core policy indicators.

Table 4: LDS and AMR approval process

Stages of LDS and AMR approval process		Decision of:
1.	Approval of draft LDS& AMR	Heading of Planning and Executive Director of Place
2.	Decision to bring LDS into effect.	Local Plan Cabinet Sub Committee
3.	Approval of draft LDS & AMR	Local Plan Cabinet Sub Committee
4.	Adoption of LDS & AMR	Local Plan Cabinet Sub Committee

4. Timetable

- 4.1 An overview of the timetable for preparing the LDDs which together comprise the Local Plan is set out in table 5, below. The time period from the submission of a DPD to the Secretary of State, to the receipt of the Inspector's report, accords with advice provided by the Planning Inspectorate. It is therefore subject to change by the Planning Inspectorate and the Secretary of State.
- 4.2 It is noted that although SPDs are not part of either the statutory local development plan; nor are they required to be included in the LDS that monitors the achievement of milestones. However, the Council has included them in Figure 1 as their inclusion assists in keeping the public informed of the important planning work being undertaken to help deliver the Council's Corporate priorities.

Table 5: LDS programme timetable 2019-2022

Document	Description	Chain of conformity	Preparation	LDD production commences	Public consultation (Reg. 18) for DPD or (Reg 12) for SPD	Pre-Submission of DPD and statement of reps (Reg. 19)	Estimated date of submission of DPD (Reg 22)	Estimated date of independent examination of DPD	Estimated date for adoption (Reg 26)
New Local Plan 2036	To provide strategic policies and overall vision for the Borough up to 2036.	To conform with the NPPF & London Plan	On going		Dec 2018 – Feb 2019	2020	2020-21	2021	2021
Edmonton Leaside Area Action Plan DPD	To provide site specific policies and proposals aimed at regenerating the Edmonton Leaside Area	Core Strategy and Policies Map	2018-2019	Late 2019	Early 2019	Mid 2019	Late 2019	Late 2019	Dec 2019 – Jan 2020
North London Waste Plan	To set out planning policies relating to waste disposal facilities in North London.	Core Strategy	Jan - March 2007	January 2007	Spring 2019	Spring 2019	Early 2020	Early 2020	Mid 2020
Enfield Heritage Strategy SPD	Replaces existing Heritage SPD	Local Plan			Dec 2018 -Feb 2019				April/May 2019
Design SPD	Suite of SPDs to be developed in batches. Thematic and area-based design guidance	Local Plan	n/a	Scoping currently underway for initial topics	unknown	unknown	Unknown	unknown	unknown
CIL Review	CIL is a statutory charge on new development and its purpose is to help fund infrastructure needed to support new development in the Borough. The Council intends to review its CIL charging schedule in line with the production of the new Local Plan.								
Infrastructure Delivery Plan	To identify the infrastructure required to support both planned increase in new homes and jobs and the projected population growth within the borough up to the 2036 and beyond. Will be delivered in line with the Local Plan and CIL review programme.								