

**MINUTES OF THE MEETING OF THE LOCAL PLAN CABINET SUB-COMMITTEE
HELD ON THURSDAY, 27 JUNE 2019**

COUNCILLORS

PRESENT Mary Maguire, Nesil Caliskan (Leader of the Council), Gina Needs, George Savva MBE and Claire Stewart

ABSENT Mustafa Cetinkaya and Ahmet Hasan

OFFICERS: Harriet Bell (Heritage Officer), May Hope (Local Plan Lead), Neeru Kareer (Interim Head of Strategic Planning & Design) and Christine White (Heritage and Urban Design Manager) and Metin Halil (Committee Administrator)

**ALSO
ATTENDING:** Simon Allin – Enfield Independent
2 Members of the Public

**1
APOLOGIES FOR ABSENCE**

There were no apologies for absence.

**2
DECLARATION OF INTERESTS**

There were no declarations of interest.

**3
URGENT ITEMS**

There were no urgent items.

**4
HERITAGE STRATEGY**

The Sub-Committee received a covering report and the Adoption Draft of Enfield's Heritage Strategy.
(Report No.38)

NOTED

1. The Chair, Councillor Maguire and Councillor Savva had been consulted on the Heritage Strategy.

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2. The strategy was circulated to Members of the Committee in advance of the publication of the agenda and therefore all Members of the Local Plan Cabinet Sub-Committee had sight of the paper.

The following points were highlighted:

- The Heritage Strategy concluded the consultation period in February 2019. There was quite an extensive consultation period which was via many different channels both through Community Groups, Councillors, individuals. The public consultation was approved by the Local Plan Cabinet Sub-Committee (LPCSC) on the 24th October 2018. Public Consultation ran for a 12-week period, alongside consultation on the new draft Local Plan. Extensive public engagement included presentation to area ward forums and community organisations across the Borough.
- Since the end of consultation, officers and members have been working to finalise the Heritage Strategy. It is a new document and is a 5-year strategy. The last time the Council had a Heritage Strategy was in 2008 and is right and proper that the Council should have a fresh Heritage Strategy that covers the whole borough.
- Members attention was drawn to page 20 of the report which details a very helpful chart. There are 2 key documents that are long term views in terms of the plans for the Borough and the Council's overall strategy to being able to deal with growth and anticipated growth for the Borough:
 - a. The Local Plan – that is being developed and is in the process of consultation and that is in the context of the London Plan that is also currently being developed at a London level from the Mayor's Office.
 - b. The Core Strategy from 2010.
- The Local Plan and Core Strategy are the two overarching long-term planning documents for the Borough. The Heritage Strategy is one of the sub-documents that helps provide detail for the overall strategic direction that is provided in those 2 core strategies.
- Heritage is very important for the Borough and are we very fortunate both in terms of the assets within the Borough but also assets in terms of open spaces for example. Given that the Council is about to embark on a period where there will be growth, which will happen with or without the Council's input. It is important that there is good growth for the Borough, as it is growth that will benefit local people. Protecting heritage and shaping the Borough accordingly will be very important.
- The Heritage Strategy is very much welcomed and comes at a time where other key planning policy is being developed and set out. That will determine the way growth happens for the next 5, 10 and 20 years as well.

NOTED

1. Officers were congratulated for their hard work during the consultation period. They were eager to reach as many people as possible especially in the east of borough. The Heritage strategy is an important

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document and was very encouraging to see that a lot of people had responded. It is about keeping the Borough's heritage intact and to see heritage moving forward and to keep buildings of heritage.

2. The important thing about the Heritage Strategy is that it does fit in with the Local Plan and is right and proper to look at it again as it was looked at previously in 2008. Its not only about old buildings/paintings, its about other types of our heritage like industrial heritage and is important to people who have lived and worked in the Borough. It is also about the heritage of people that have come and made their homes in the Borough. We should try and find a way of honouring the heritage an maybe a slightly different way and this document would allow us to do that by looking at all the differing cultures and heritages we have.

3. In response to members enquiries about the use of Section 106 and a proportion of the Community Infrastructure Levy (CIL) for community benefit, officers clarified. There are several ways funding could be accessed and having a confirmed up to date Heritage Strategy in place is very important to being able to justify leveraging in additional funds.

Section 106 agreements are made during the process of planning applications and are there to satisfy the impact the development may have. The section can lever in section 106 monies towards community benefit to make an unacceptable development, acceptable. As set out in the Section 106 SPD, there is a list of priorities and at the top is affordable housing and below that are other statutory area's like transportation, education, infrastructure and health. Further down the list there are softer infrastructure items like community infrastructure and heritage. If development monies can be justified for use to enhance heritage assets or parks, then the service will do so. But the pressure on development viability often means that as you go down the list and ask for monies, those items are further down in the pecking order.

The advantage with CIL is that 15-20% is collected which is a neighbourhood proportion. In the future, the service will be putting in place governance arrangements, so that the community can access these funds. Officers empower the community to look at local community projects and that would be a better mechanism to start to bring funding to some of those projects. These monies to be fairly distributed across the Borough, where communities themselves feel empowered to bring projects forward subject to meeting certain criteria. Members concern was that the consultation was quite wide-spread, and several community groups had responded. However, members did not want to raise their expectations that Section 106 monies were easily available. This would be about managing their expectations.

Section 106 monies did have a role to play but the CIL neighbourhood proportion would be a more beneficial way to lever in community funds.

4. Officers provided an overview of the extent to which officers had consulted the community.

The document had been developed very consciously as a collaborative document with local communities. Commencing with a couple of work shops and asking a basic question: what is your favourite part of

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Enfield's heritage. Then drawing out themes from the responses to that to structure the work shops and taking the first draft of the document back to representatives from those work shops, Conservation Advisory Group (CAG), Place and Design Quality panel and departments within the Council and externally.

The officers went to community groups already working in heritage, and known about, but also tried to extend the reach beyond that.

Officers worked very hard consulting alongside the Local Plan so as to engage as many people as possible e.g. youth parliament, Racial Equalities Council, faith groups, area forums and drop in sessions. The team wanted to reach as many people as possible to ensure they took account of as many views as possible to make the document as inclusive as they could.

5. The Heritage Strategy is very much for the whole Borough and is very important to members. There is heritage in each part of this Borough, not just on one side and information about heritage at risk. Having structures in place and documents that can be updated regularly with the oversight of some committees that have got committee representation, has clearly been key in being able to ensure that this Heritage Strategy is representative of the whole Borough and not just part of it.

6. There is a detailed section in the Heritage Strategy on the objectives, regarding Enviro Crime and additional objectives were added in response to consultation. Officers clarified that they had concerns about statutorily designated heritage and local heritage of significance. The concerns were about work being done without consents and the effect that has on the environment.

Enviro Crime was something the team had not focussed on in the draft document and the comments received suggested the document should. This has now been added and is now one of the objectives. The team have also included some parts on wetlands, waterways and parks in response to comments received from the consultation.

7. Each relevant department in the Council has sight of the heritage strategy and so, reflective of that is that the addition around the wetlands for example, which perhaps wouldn't have been the case if colleagues from the Environment team didn't have a real input. Attention was also drawn about specific mentions around the Borough's heritage buildings like Forty Hall which is mentioned a number of times in the objectives. Officers commented that this was a great success coming out of the last Council strategy which had been used to support the application for Lottery funding and the good work that is being done there.

To consolidate the work that is being done there these objectives and aims also reflect some of the aspirations of the Museum service in terms of growing engagement, extending audiences and really making something of this fantastic asset. To promote Forty Hall as well, so to increase awareness.

8. Officers had also asked for authority to make final changes to sort out some of the editing, especially at paragraph 2.2 of the report.

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9. The Chair enquired about paragraph 2.3, of the report, as it asks that this strategy comes back to the Local Plan Cabinet Sub-Committee after the Local Plan has been approved. Would this be needed given what is mentioned in paragraph 2.2. Officers clarified that the consultation was carried out with the Local Plan consultation, late last year. This was done for a very specific reason, to give due weight to the SPD document (Heritage Strategy) for adoption. The title of the document is about making Enfield and as the Borough grows, using our heritage assets for the value that they are, in that growth. Also, creating new assets as well. As officers, we don't know at this point exactly what will be the outcome of the emerging Local Plan, so it is about ensuring that we update the Heritage Strategy in line with an adopted new Local Plan. So, there will be a potential for a re-consultation in line with that plan.

The Heritage Strategy will be a Supplementary Planning Document to the current Core Strategy. The new Local Plan might indicate a policy change in which case this may need to come back to the Local Plan Cabinet Sub-Committee. But anything other than a policy change, paragraph 2.2 of the report would cover and allow a delegated authority.

Alternative Options Considered: Noted the following alternative options which had been considered as set out section 4 of the report:

1. An alternative would be not to adopt a new Heritage Strategy. This would negate previous decisions in Operational DARs taken by the Director of Regeneration and Environment (December 2016) which authorised the start of work on a new heritage strategy and by the Programme Director for Meridian Water (August 2018) authorising first stage consultation on the draft with focus groups and approval by the Local Plan Cabinet Sub-Committee to authorise public consultation on a new document. Not updating the heritage Strategy would leave Council Policy out of date with the revised NPPF and other national policy and guidance.

Decision: The Local Plan Cabinet Sub-Committee agreed to:

1. Adopt the new Heritage Strategy: *Making Enfield: Enfield Heritage Strategy 2019-2024* attached at Appendix 1 as a Supplementary Planning Document to the approved Core Strategy 2010.
2. Authorise the Executive Director of Place, in consultation with portfolio holder to approve any minor amendments to the draft Heritage Strategy as required before formal publication.
3. Note that the Heritage Strategy will need to be updated and referred back to the Local Plan Cabinet Sub-Committee for approval to coincide with adoption of the new Local Plan.

Reasons for recommendations:

1. The new Heritage Strategy provides an aspirational vision for Enfield's heritage that is up-to-date with existing policy and practice, can support bids for inward investment and can be used to prioritise resources and identify funding opportunities. The new Strategy will embrace the Council's growth agenda and set out how heritage can be a positive factor in realising its ambitions and securing high quality place-making.
2. 5.2 NPPF para. 185 requires that local plans should set out a positive strategy for conserving and enhancing the historic environment. There is no guidance as to what form that should take. Adopting the Heritage Strategy as SPD will ensure that it has clear status in relation to the existing and developing Local Plan documents and Council practice and is a material consideration in the Council's decision-making process. Not updating the Heritage Strategy could lead to the deterioration and loss of heritage and the loss of opportunity to drive good place-making as part of the growth agenda.
3. The new Strategy is a collaborative Council-community document developed from two community workshops and other stakeholder engagement sessions. Extensive engagement through the consultation period and changes made to the draft underline it as a collaborative Council-community new Strategy document.

5

MINUTES OF PREVIOUS MEETING

The minutes of the meeting held on 26 March 2019 were agreed as a correct record.

6

DATE OF FUTURE MEETINGS

NOTED

Future meetings of the Local Plan Cabinet Sub-Committee have been scheduled to take place on:

Thursday 19 September 2019

Tuesday 19 November 2019

Tuesday 21 January 2020

Thursday 27 February 2020

Wednesday 18 March 2020

Tuesday 28 April 2020