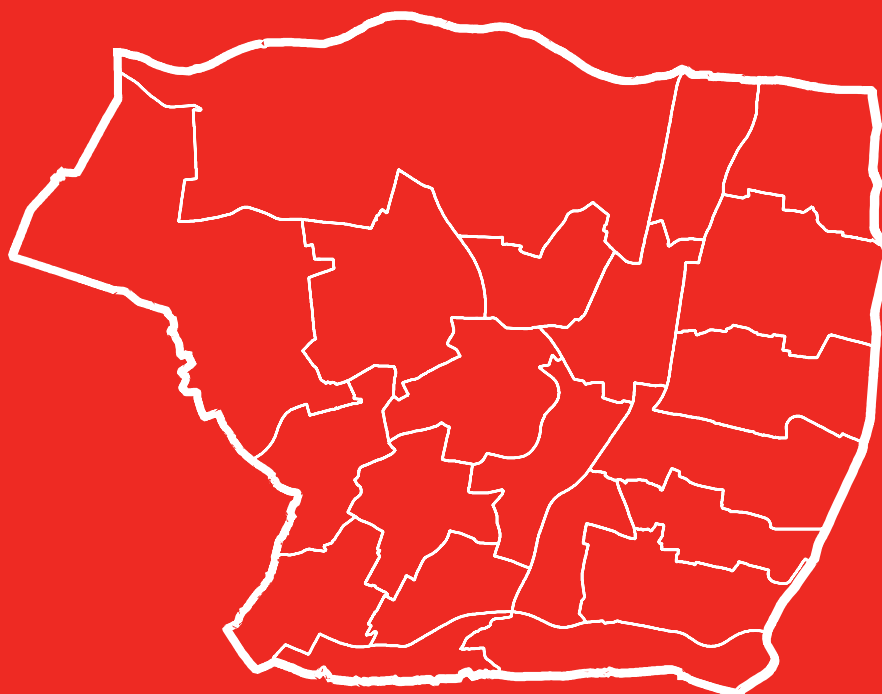


# Enfield

## Local Development Scheme

The timetable for preparing Enfield's Planning Documents

December 2020 to December 2024



December 2020

[www.enfield.gov.uk/lds](http://www.enfield.gov.uk/lds)



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## Foreword

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The Local Development Scheme (LDS) is a public statement setting out the Council's project plan for preparing development plan documents. It sets out the scope and programme for the preparation of these documents and establishes the framework for delivering the spatial planning strategy for the borough.

Following a period of review in 2020, it has become necessary to update the programme to cover the next four years (from 2020-2024) to ensure that the Council has an appropriate development plan framework in place that reflects national and London Plan policy requirements.

The Council's current planning policy framework is made up of the Core Strategy (adopted 2010), Development Management Policies (adopted 2014) and Area Action Plans for North Circular Road (adopted in 2013), North East Enfield (adopted in 2016) and Edmonton Leaside (adopted 2020).

Since the adoption of the LDS in April 2019, good progress has made on the preparation of the new Local Plan. The Council adopted the Edmonton Leaside Area Action Plan in January 2020, significant progress has been on the draft North London Waste Plan and consultation on an Issues and Options Plan (Regulation 18) took place between December 2018 to February 2019. This is in addition to the preparation and adoption of a revised Statement of Community Involvement.

Moving forward, this document provides information on the Local Development Documents the Council intends to produce in the next four-year period. The revised LDS carries forward progress made on the new Local Plan to adoption stage by 2024.

For further information on this document contact: **Plan Making Team email:** [localplan@enfield.gov.uk](mailto:localplan@enfield.gov.uk) or Tel: 020 8379 3866.

# 1. Introduction

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## Requirement for a Local Development Scheme

- 1.1 Local authorities are required to prepare and maintain a Local Development Scheme (LDS). The LDS sets out the four-year timetable for the new Local Plan. This document updates the timetable set out in the previous LDS which was adopted in 2019. It will be reviewed on a regular basis.
- 1.2 The LDS includes a summary of the content and geographical area covered by each document, the timetable for their preparation and subsequent review. The requirement for an LDS is set out in Section 15 of the [Planning and Compulsory Purchase Act \(2004\)](#), as amended by the [Localism Act \(2011\)](#). It states that the scheme must specify the local development documents which are to be development plan documents and include:
  - the subject matter and geographical area to which each development plan document is to relate;
  - which development plan documents (if any) are to be prepared jointly, with one or more other local planning authorities;
  - any matter or area in respect of which the authority has agreed (or propose to agree) to the constitution of a joint committee under section 29;
  - the timetable for the preparation and revision of development plan documents; and
  - such other matters as are prescribed.
- 1.3 There are no statutory consultation requirements necessary for the preparation of a LDS. A resolution of the local planning authority is required in order to bring a LDS into effect (section 15(7)) and that resolution must specify the date from which the scheme is to have effect. The Secretary of State or the Mayor of London has the power to direct the Council to make such amendments to the LDS as they think appropriate for the purpose of ensuring full and effective coverage (both geographically and with regard to subject matter) of the authority's area by the development plan documents (taken as a whole) for that area.
- 1.4 This document is a revision to the Local Development Scheme for Enfield adopted April 2019. It sets out the Development Plan Documents (DPDs) the Council intends to prepare over the next four years and their timetable.
- 1.5 This document sets out the timetable for the following emerging documents:
  - Enfield's new Local Plan; and
  - North London Waste Plan
- 1.6 Copies of this LDS can be obtained from the Council or viewed via the Council's website: [www.enfield.gov.uk/lDs](http://www.enfield.gov.uk/lDs).
- 1.7 Progress on the LDS will be reviewed as part of the Council's annual monitoring process (the Authority Monitoring Report) and in the light of further advice or regulations received from the Government.

## **Purpose of the Local Development Scheme**

1.8 The Enfield LDS has the following purposes:

- to establish and reflect the Council's priorities and enable work programmes to be set for the preparation of Development Plan Documents;
- to provide a brief description of the Development Plan Documents to be prepared and the content and geographic area to which they relate;
- to set out the planned timetable for preparing each Development Plan Document and the key milestones to be achieved, and;
- to provide an explanation of how progress against the Local Development Scheme will be monitored.

## 2. Enfield's Development Plan Documents

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- 2.1 The Enfield Local Plan deals with spatial issues - relating to land use and physical development. It seeks to co-ordinate and plan for the range of activities likely to affect spaces, including transport, environment, education, housing, employment, health, shopping etc, also integrating the other policies and programmes of other government departments/agencies and other key players whose activities also contribute in 'place making' the borough.

### **Spatial Development Strategy – the London Plan**

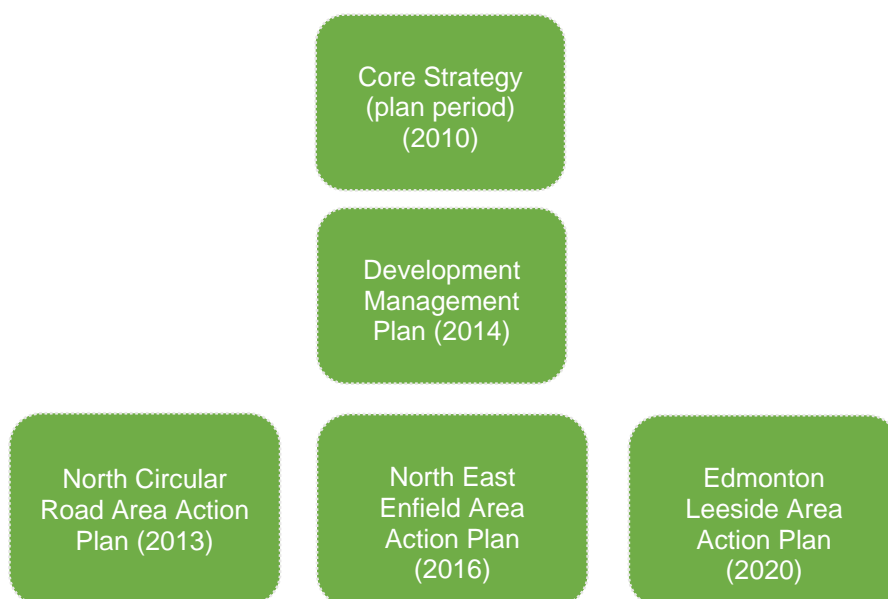
- 2.2 The London Plan is part of the development plan for Enfield. It provides the strategic, London-wide context within which all London boroughs must set their detailed local planning policies. Accordingly, policies in the Local Plan need to conform to the London Plan.
- 2.3 The current London Plan was adopted in 2016. A new London Plan is currently being prepared for adoption. Progress is as follows:
- Publication of the draft new London Plan for consultation - December 2017.
  - Submission/Examination in Public (EiP) stages completed. - EIP commenced on 15 January 2019 with final session 22 May 2019.
  - Panel Report - published October 2019
  - Intend to Publish version of the Plan sent to Secretary of State – December 2019
  - [Secretary of State Directions](#) issued - 13 March 2020
  - The Mayor of London responded to the Secretary of State on 24 April 2020
  - Publication/Adoption of new London Plan – anticipated in 2021.

### **Current Development Plan**

- 2.4 The preparation of a local plan is guided by the National Planning Policy Framework (Revised 2019). This national guidance includes a presumption in favour of sustainable development when preparing plans and making planning decisions. The development plan includes all of the adopted planning documents that set out policies and proposals for the development and how land is to be used in the borough. This includes those prepared by Enfield Council and neighbourhood plans prepared by neighbourhood groups.
- 2.5 The development plan guides planning decisions and ensures these are rational and consistent, having regard to material considerations. Development plans require updating to ensure decisions are made based on up to date planning policies and that future needs are appropriately planned for.

## Enfield's Local Plan Documents

2.6 Enfield's Local Plan consists of several documents as set out in Figure 2.1.



**Figure 2.1: The current Enfield Development Plan**

2.7 The revised National Planning Policy Framework and accompanying National Planning Policy Guidance (NPPG) are material considerations but do not form part of the Development plan (as set out in Figure 2.1 and paragraph 2.8 below).

### **Other Development Plans covering the London borough of Enfield**

2.8 In addition to documents that Enfield has prepared and adopted, the North London Waste Plan will also form part of Enfield's development plan once adopted. The Council has been working with the North London boroughs of Hackney, Haringey, Barnet, Camden, Islington and Waltham Forest on the preparation of Joint Waste Plan document. Further details are provided in section 4 of this document.

### **Neighbourhood Plans**

2.9 Under the Localism Act, community organisations have power to draw up plans for their area that are in conformity with the Local Plan. In July 2015 the Council designated the Hadley Wood Neighbourhood Planning Area as the Neighbourhood Forum with responsibility for preparing a Neighbourhood Plan for Hadley Wood.

2.10 Going forward, it is expected that additional community groups may come forward with a desire to prepare such plans for local areas. The Council has a legal duty to support neighbourhood planning projects as and when they come forward.

2.11 Key stages for the production of neighbourhood plans, and how the Council intends to assist community groups in preparing such plans, are set out in the Council's Statement of Community Involvement (Adopted December 2020).

### **Other documents**

- 2.12 The Council has adopted a Statement of Community Involvement (SCI) that sets out how the community and stakeholders will be consulted during the production of Development Plan Documents and Supplementary Planning Documents, and prior to the determination of planning applications.

### **Authority Monitoring Reports**

- 2.13 The Council is also required to produce an Authority Monitoring Report (AMR). The purpose of the AMR is to assess the implementation of the Local Development Scheme and the extent to which policies in Local Development Documents are being achieved.
- 2.14 During the four-year period of this LDS, it is intended to publish AMR documents periodically on key topic matters.



### 3. Enfield's new Local Plan Process and Preparation

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#### Review of the Local Development Scheme

- 3.1 Since the publication of the LDS in April 2019, there have been significant changes to national legislation, policy and guidance. Firstly, updates to the Town and Country Planning (General Permitted Development) (England) Order 2015 came in to force on 1 August 2020. Secondly, the Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020 amended the Town and Country Planning (Use Classes) Order 1987 and introduced significant changes to the system of 'use classes', which came into force from 1 September 2020.
- 3.2 The NPPF was revised in July 2018 with further updates in February 2019. The latest NPPF reiterates the role of development plans in managing growth. Local planning authorities have a statutory duty to prepare and update local plans for their area. The government has provided further details on its expectations for plan making in Planning Practice Guidance. The Secretary of State has extended powers to intervene in plan making where progress is unsatisfactory. The programme set out in the LDS-2019 sought to consult on a draft submission Plan in 2020. Consultation work on the emerging plan has however indicated the need to provide greater level of evidence. The Council's challenging growth target from the London Plan from previous requirements means that land must be used intensively and growth well managed to fit within the existing built up areas also managing the impact on local character.
- 3.3 These contextual changes have necessitated a pause in the Enfield Local Plan preparation process whilst their implications were assessed. In response to the Planning for the Future White Paper proposals, the message from the Chief Planner<sup>1</sup> is clear on progressing local (and neighbourhood) plans: '*We would strongly encourage local authorities to continue in the preparation and adoption of local plans*'. In this context, the timetable now needs updating to take this pause period and changes into account. The Council considers that a further consultation stage is introduced.
- 3.4 Accordingly, the revised LDS includes a revision to the Enfield Local Plan preparation timetable with the expected adoption date being early 2024. It is considered that this represents a realistic and achievable timetable, subject to there being no major changes in Government legislation or requirements, and the Council's ability to undertake effective consultations.
- 3.5 The Council has been working collaboratively with other North London Boroughs on the preparation of the North London Waste Plan. This project is now at the examination stage and is anticipated to be adopted during 2021.

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<sup>1</sup> MHCLG Planning Newsletter, No.3 of 2020

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/924423/Chief\\_Planners\\_Newsletter\\_-\\_October\\_2020.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/924423/Chief_Planners_Newsletter_-_October_2020.pdf)

## 4. Programme for 2020-2024

### Development Plan Documents

4.1 This LDS proposes the preparation of two development plan documents. These will update and carry over (where justified) all existing policies currently included in the adopted plan/emerging plan documents including the Core Strategy, Development Management Policies and the Area Action Plans. These documents will be supported by use of Supplementary Planning Documents (SPDs). Other non-statutory types of documents including Masterplans, Planning Briefs, and Design Briefs will also be used wherever possible.

4.2 The main planning documents to be produced over the next few years are:

- Enfield's new Local Plan; and
- North London Waste Plan - in partnership with the North London boroughs of Barnet, Camden, Hackney, Haringey, Islington and Waltham Forest.

4.3 A summary of the timetable is described in the table 1.

**Table 1: Summary of timetable**

Document	Initial consultation (Regulation 18)	Draft Plan (Regulation 18)	Publication of proposed submission plan (Regulation 19)	Submission (Regulation 22)	Examination (Regulations 23-25)	Adoption (Regulation 26)
<b>Enfield's new Local Plan</b>	Completed – December 2018 to February 2019	Summer 2021	Summer 2022	Autumn 2022	Autumn 2022 through to end 2023	Early 2024
<b>North London Waste Plan</b>	Completed July-September 2015		Completed January-February 2019	Completed June 2019	Commenced autumn 2019 Plan is under examination	Estimated late summer 2021
<b>Community Infrastructure Levy</b>	New CIL charging schedule to support Enfield's new Local Plan – the timetable for new CIL runs concurrently with the Local Plan					

- 4.4 Supplementary Planning Documents (SPDs) provide guidance and more detail on the application of Local Plan policies. Since the publication of the Planning Act 2008, such documents no longer need to be included in the LDS before they can be prepared. This provides considerable flexibility for the preparation of such documents as and when necessary.
- 4.5 The Council intends to make use of Supplementary Planning Documents (SPDs) to provide guidance and bring forward development. These may take the form of design guides, area development briefs, a master plan or issue-based documents, set out Tables 2 and 3 below.
- 4.6 Masterplan SPDs (where necessary) will have a unique role in helping to steer future development in a co-ordinated and planned way. It will be used to help shape and guide the regeneration of local areas. It will seek to provide a framework, but not necessarily a blueprint. It will set objectives, principles and priorities for local areas to encourage comprehensive rather than piecemeal development for identified key sites and set standards on the quality expected in design of new buildings and the improvement of the public realm.

**Table 2: Local Development Documents to be prepared**

Others	Authors	Geographical coverage	Community/ stakeholder consultation	Key milestones
<b>Meridian Water Masterplan</b>	LB Enfield	Meridian Water	Consultation will be carried out in line with the Council's Statement of Community Involvement.	Public consultation on summer 2021 Adoption end of 2021
<b>Hadley Wood Neighbourhood Plan</b>	Hadley Wood Neighbourhood Planning Forum	Hadley Wood	Consultation will be carried out in line with the Council's Statement of Community Involvement.	Reg-14 Pre-Submission consultation – winter 2020  Reg-16 Submission consultation – spring 2021  Independent examination – summer 2021  Reg-20 Adoption – autumn 2021

## **5. Project Management, Risk Assessment and Monitoring**

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### **Resources**

- 5.1 Work on the Local Plan will continue to be undertaken by the Council's Planning Service. The work of the service covers Local Plan preparation, Infrastructure Planning, Community Infrastructure Levy, Section 106, Research & Monitoring and support for Neighbourhood Planning. Support is being by other Council teams including Housing and Regeneration.
- 5.2 The Executive Director of Place is supported by Head of Planning and Head of Strategic Planning and Design and will have primary responsibility for the production of Development Plan Documents and Supplementary Planning Documents. Where necessary, project groups will be formed to carry out day-to-day work on individual documents. Other Directorate and Council staff resources will be drawn upon to augment these project groups as referred to above.
- 5.3 Evidence based projects on topic related matters and sustainability appraisal/strategic environmental assessment work will be undertaken with consultancy support.
- 5.4 Contingency funding has been put in place to cover the likely additional costs of external resources (e.g. consultants), consultations, public examinations, etc., expected to be needed during their preparation. These will be kept under review through the Council's budget monitoring and performance management procedures.
- 5.5 With the exception of the North London Waste Plan, which has its own governance arrangements through the Heads of Planning and the Members Planning Group of the partnership boroughs, all documents will be directly overseen by the Executive Director of Place.
- 5.6 Political overview will be through regular meetings of the Portfolio Holder. For each Development Plan Document (DPD), approval of draft documents at the early consultation stage (regulations 18 and 19) and final versions of all DPDs will be approved by the Cabinet and Full Council. At these stages, reports may be called for further consideration through the Council's Scrutiny Committees.
- 5.7 In preparing this Local Development Scheme a number of areas of risk have been identified together with a consideration of mitigating actions. These are listed in Appendix B.

### **Monitoring and review**

- 5.8 Progress on the preparation of Development Plan Documents and Supplementary Planning Documents will be monitored annually through the Authority Monitoring Report Monitoring (AMR). This report will:
  - Specify how the Council is performing against the timescales set out within the Local Development Scheme and make changes to the timetable as may be required;
  - Provide information on the extent to which adopted policies are achieving their intended goals;
  - Propose updates to the Local Development Scheme - in particular new supplementary planning documents as may be considered necessary.
- 5.9 This Local Development Scheme effectively outlines the work programme the Council intends to undertake on its Local Plan over the next four years.

